MEMORANDUM OF UNDERSTANDING
ON THE IMPLEMENTATION OF THE EEA FINANCIAL MECHANISM
2021-2028

between

ICELAND,
THE PRINCIPALITY OF LIECHTENSTEIN,
THE KINGDOM OF NORWAY,
hereinafter referred to as the “Donor States”

and

THE REPUBLIC OF LITHUANIA,
hereinafter referred to as the “Beneficiary State”

together hereinafter referred to as the “Parties”,

WHEREAS Protocol 38d to the EEA Agreement, incorporated into the EEA Agreement by the Agreement between the European Union, Iceland, the Principality of Liechtenstein and the Kingdom of Norway on the EEA Financial Mechanism 2021-2028, establishes a financial mechanism (hereinafter referred to as the "EEA Financial Mechanism 2021-2028") through which the Donor States will contribute to the reduction of economic and social disparities in the European Economic Area;

WHEREAS the EEA Financial Mechanism 2021-2028 aims to strengthen relations between the Donor States and the Beneficiary State to the mutual benefit of their peoples;

WHEREAS by decision of the Standing Committee of the EFTA States No. 4/2024/SC of 24 October 2024 the Donor States have given the Financial Mechanism Committee, established by a decision of the Standing Committee of the EFTA States No. 4/2004/SC of 3 June 2004, a mandate to manage the EEA Financial Mechanism 2021-2028;

WHEREAS the enhanced co-operation between the Donor States and the Beneficiary State will contribute to securing a stable, peaceful and prosperous Europe, based on good governance, democratic institutions, the rule of law, respect for human rights and sustainable development;

WHEREAS the Parties agree to establish a framework for cooperation in order to ensure the effective implementation of the EEA Financial Mechanism 2021-2028;

HAVE AGREED on the following:

Article 1
Objectives

1. The overall objectives of the EEA Financial Mechanism 2021-2028 are to contribute to the reduction of economic and social disparities in the European Economic Area and to strengthen bilateral relations between the Donor States and the Beneficiary States through financial contributions to promote the thematic priorities listed in paragraph 2. Accordingly, the Parties to this Memorandum of Understanding shall select programmes for funding that aim to contribute to the achievement of these objectives.

2. The financial contributions shall be available to promote the following thematic priorities:

(a) European green transition;

(b) Democracy, rule of law and human rights;

(c) Social inclusion and resilience.

Article 2
Legal framework

This Memorandum of Understanding shall be read in conjunction with the following documents which, together with this Memorandum of Understanding, constitute the legal framework of the EEA Financial Mechanism 2021-2028:

(a) Protocol 38d to the EEA Agreement on the EEA Financial Mechanism 2021-2028;

(b) the Regulation on the implementation of the EEA Financial Mechanism 2021-2028 (hereinafter referred to as the "Regulation") issued by the Donor States in accordance with Article 9.4 of Protocol 38d;

(c) the programme agreements that will be concluded for each programme; and

(d) any guidelines adopted by the Financial Mechanism Committee in accordance with the Regulation.

Article 3
Financial framework

1. In accordance with Article 2 of Protocol 38d, the total amount of the financial contribution is € 1 805 million in annual tranches of € 257.86 million over the period running from 1 May 2021 to 30 April 2028, inclusive.

2. In accordance with Article 6 of Protocol 38d, a total of € 54,124,478 shall be made available to the Beneficiary State over the period referred to in Paragraph 1.

3. In accordance with Article 9.7 of Protocol 38d and Article 1.9 of the Regulation, the management costs of the Donor States shall be covered by the overall amount referred to above. Further provisions to this effect are set out in the Regulation. The net amount of the allocation to be made available to the Beneficiary State is € 50,335,765.

Article 4
Roles and responsibilities

1. The Donor States shall make funds available in support of eligible programmes proposed by the Beneficiary State and agreed on by the Financial Mechanism Committee within the thematic priorities listed in Article 3.1 of Protocol 38d and the programme areas listed in the Annex to Protocol 38d. The Donor States and the Beneficiary State shall cooperate on the preparation of concept notes defining the scope and planned results for each programme.

2. The Beneficiary State shall assure the full co-financing of programmes that benefit from support from the EEA Financial Mechanism 2021-2028 in accordance with Annex B and the Programme Agreements.

3. The Beneficiary State shall ensure an enabling environment for the unimpeded implementation of the Civil Society Fund in the Beneficiary State and shall refrain from taking any measures that might prevent Fund Operators from independently exercising their role.

4. The Financial Mechanism Committee shall manage the EEA Financial Mechanism 2021-2028 and take decisions on the granting of financial assistance in accordance with the Regulation.

5. The Committee shall be assisted by the Financial Mechanism Office (hereinafter referred to as the "FMO"). The FMO shall serve as a contact point for the Beneficiary State for the day-to-day operations of the EEA Financial Mechanism 2021-2028.

Article 5
Designation of authorities

The Beneficiary State has authorised a National Focal Point to act on its behalf. The National Focal Point shall have the overall responsibility for reaching the objectives of the EEA Financial Mechanism 2021-2028 as well as for the implementation of the EEA Financial Mechanism 2021-2028 in the Beneficiary State in accordance with the Regulation. In accordance with Article 5.2 of the Regulation, the National Focal Point, the Certifying Authority and the Audit Authority are designated in Annex A.

Article 6
Multi-annual programming framework

1. In accordance with Article 2.5 of the Regulation, the Parties have agreed on an implementation framework consisting of the following financial and substantive parameters:

(a) a list of agreed programmes, the financial contribution from the EEA Financial Mechanism 2021-2028 and from the Beneficiary State;

(b) identification of programmes, their objective(s), the Programme Operators, the grant amount and amount of co-financing by programme, the bilateral ambitions as well as any specific concerns relating to the implementation of the programmes;

(c) conditions and/or specific concerns at Beneficiary State level relating to target groups, geographical areas or other issues;

(d) identification of Donor Programme Partners, as appropriate;

(e) identification of International Partner Organisations, as appropriate; and

(f) identification of pre-defined projects to be included in relevant programmes.

2. The implementation framework is outlined in Annex B.

Article 7
Funds for bilateral relations

In accordance with Article 4.6.1 of the Regulation the Beneficiary State shall set aside funds to strengthen bilateral relations between the Donor States and the Beneficiary State. The agreed amount is reflected in Annex B and is allocated to the funds for bilateral relations at national and programme level. The National Focal Point shall manage the use of the fund for bilateral relations at national level and shall establish a Joint Committee for the Bilateral Fund in accordance with Article 4.9.1 of the Regulation. The Programme Operators shall manage the use of the funds for bilateral relations allocated to their programmes. For Donor partnership programmes, decisions on the use of the funds for bilateral relations in the programme shall be taken by consensus between the Programme Operator and the Donor Programme Partner(s).

Article 8
Country Report

In accordance with Article 2.6 of the Regulation, the National Focal Point shall submit to the FMC an annual Country Report on the implementation of the EEA Financial Mechanism 2021-2028 in the Beneficiary State. The Country Report shall be submitted to the FMC not later than 10 March each year.

Article 9
Annual meetings

In accordance with Article 2.7 of the Regulation an annual meeting shall be held between the FMC and the National Focal Point. The annual meeting shall allow the FMC and the National Focal Point to examine progress achieved over the previous reporting periods, discuss risks and agree on any necessary measures to be taken. The annual meeting shall provide a forum for discussion of issues of bilateral interest.

Article 10
Modification of the annexes

1. Annex A and B may be amended through an exchange of letters between the FMC and the National Focal Point.

2. Cumulative transfers up to 10% of the total eligible expenditure of a programme may be made between programmes without a modification of the Annexes to this Memorandum of Understanding, provided that the change has been agreed by the FMC through modifications of the relevant Programme Agreements.

3. In addition, cost savings and amounts not committed to projects may be transferred to the funds for bilateral relations without a modification of the Annexes to this Memorandum of Understanding or the approval of the

FMC, provided that the transfer has been the subject of prior consultation with the Cooperation Committee of the concerned programme. Any such transfer of funds from a programme shall not affect the objectives or outcomes of the Programme. The National Focal Point shall notify the FMC of such transfers without delay and the FMC shall update the concerned Programme Agreements and the Bilateral Funds Agreement, as relevant.

4. All transfers made in accordance with paragraphs 2 and 3 shall not affect any specific concerns, conditions, objectives or other priorities referred to in this Memorandum of Understanding and shall be in accordance with the provisions of the legal framework.

Article 11
Control and access to information

The Financial Mechanism Committee, the EFTA Board of Auditors and their representatives have the right to carry out any technical or financial mission or review they consider necessary to follow the planning, implementation and monitoring of programmes and projects as well as the use of funds. The Beneficiary State shall provide all necessary assistance, information and documentation.

Article 12
Governing principles

1. The implementation of this Memorandum of Understanding shall in all aspects be governed by the Regulation and subsequent amendments thereof.

2. The objectives of the EEA Financial Mechanism 2021-2028 shall be pursued in a framework of close co-operation between the Donor States and the Beneficiary State, respecting the common values and principles of respect for human dignity, freedom, democracy, equality, the rule of law and the respect for human rights, including the rights of persons belonging to minorities. The Parties agree to apply the highest degree of transparency, accountability and cost efficiency as well as the principles of good governance, partnership and multi-level governance, sustainable development, gender equality and non-discrimination in all implementation phases of the EEA Financial Mechanism 2021-2028.

3. All programmes and activities funded by the EEA Financial Mechanism 2021-2028 shall be consistent with respect for these values and principles and abstain from supporting operations that may fail to do so. Their implementation shall comply with the fundamental rights and obligations enshrined in relevant instruments and standards.

4. The Beneficiary State shall take proactive steps in order to ensure adherence to these values and principles at all levels involved in the implementation of the EEA Financial Mechanism 2021-2028.

Article 13
Entry into force

This Memorandum of Understanding shall enter into force on the day after the date of its last signature.

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This Memorandum of Understanding is signed in four originals in the English Language.

Signed in …… on …….
For Iceland

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Signed in……on… ……
For the Republic of Lithuania

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Signed in ……..….. on …….
For the Principality of Liechtenstein

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Signed in ……...… on …….
For the Kingdom of Norway

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ANNEX A

National management and control structures

1. National Focal Point

The Investment Department (ID) in the Ministry of Finance of the Republic of Lithuania shall act as the National Focal Point. The Director of the ID shall act as the Head of the National Focal Point.

The ID is a separate structural unit within the Ministry of Finance and reports to the vice-minister of Finance.

The roles and responsibilities of the National Focal Point are stipulated in the Regulation, in particular Article 5.3 thereof.

While the National Focal Point retains full responsibility for its functions, the National Focal Point may identify certain tasks under its responsibility to be carried out by the public institution Central Project Management Agency (CPMA). The scope of such tasks shall be determined by order of the Minister of Finance and reflected in the description of the Management and Control System.

2. Certifying Authority

The State Treasury Department (STD) in the Ministry of Finance shall act as the Certifying Authority. The Director of the STD shall act as the Head of the Certifying Authority.

The STD is a separate structural unit within the Ministry of Finance and reports to the vice-minister of Finance.

The roles and responsibilities of the Certifying Authority are stipulated in the Regulation, in particular Article 5.4 and Article 12.3 thereof.

While the Certifying Authority retains full responsibility for its functions, certain tasks shall be delegated to the CPMA by order of the Minister of Finance and reflected in the description of the Management and Control System.

The Certifying Authority shall be functionally independent of the Programme Operator and the Audit Authority.

3. Audit Authority

The Audit Department of the Ministry of Finance (AD) shall act as the Audit Authority. The Director of the AD shall act as the Head of the Audit Authority.

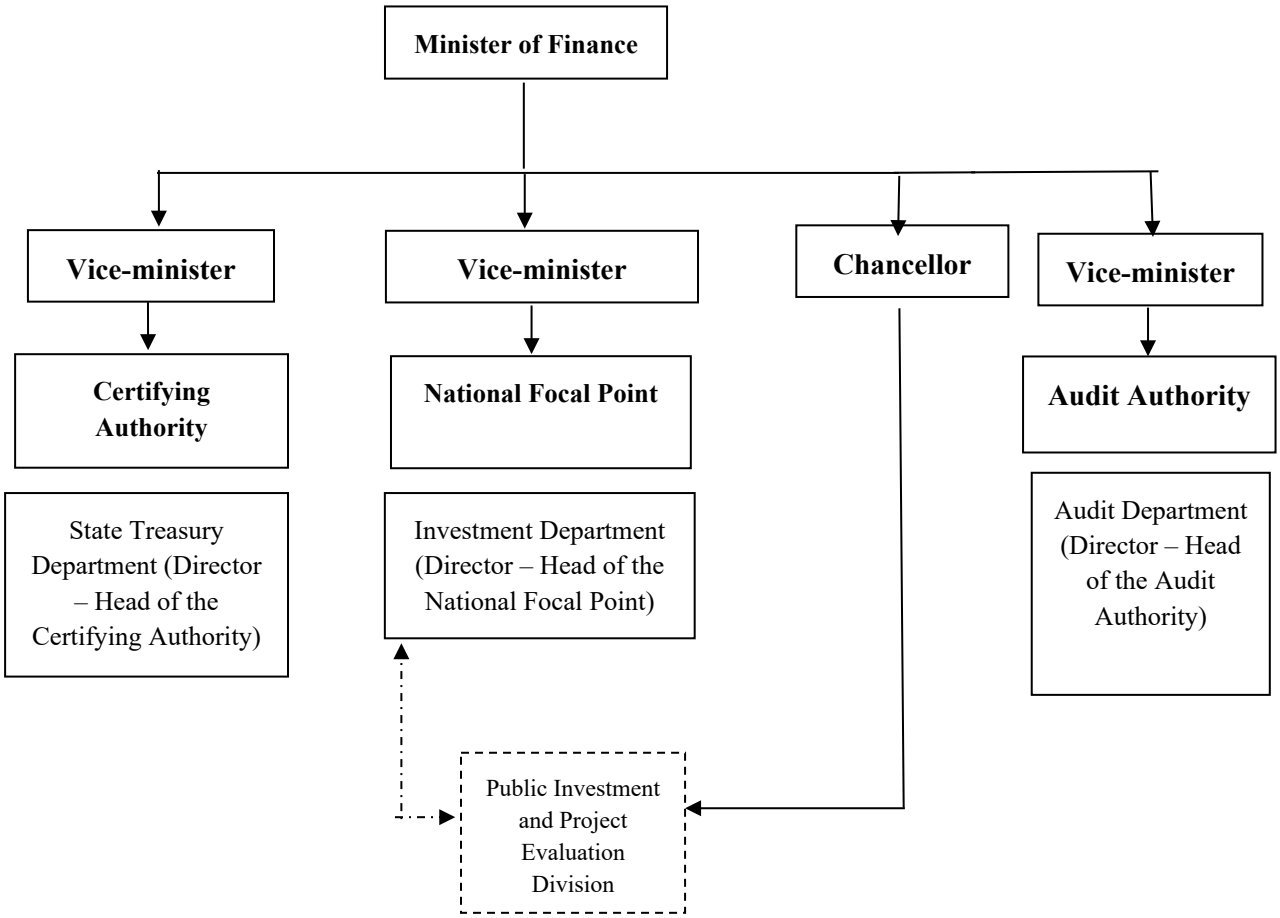
The AD is a separate structural unit of the Ministry of Finance directly reporting to the vice-minister of Finance.

The roles and responsibilities of the Audit Authority are stipulated in the Regulation, in particular Article 5.5 thereof.

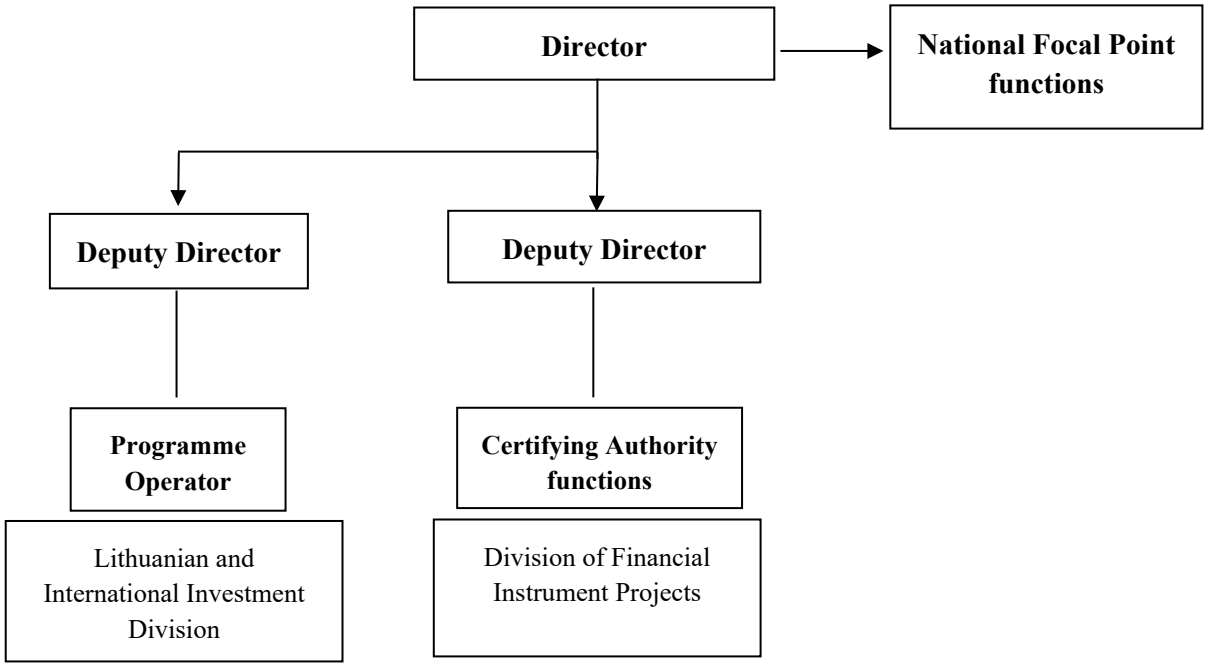
The Audit Authority shall review the functional separation of tasks within the CPMA, especially regarding the tasks of the Certifying Authority.

The Audit Authority shall be functionally independent of the National Focal Point and the Certifying Authority.

4. Organigram (Ministry of Finance)



Organigram (CPMA)



ANNEX B

Implementation framework

In accordance with Article 2.5 of the Regulation, the Parties to this Memorandum of Understanding have agreed on an implementation framework outlined in this annex.

1. Financial parameters of the implementation framework

	Lithuania	**EEA FM contribution**	**National contribution**
	Programmes		
1	Civil Protection	€ 46,000,000	€ 8,117,647
	Other allocations		
	Technical assistance to the Beneficiary State (Art. 1.10)	€ 1,580,435	N/A
	Reserve for completion of projects under FM 2014-21 (Art. 1.11)	N/A	N/A
	Funds for bilateral relations at national level (Art. 4.7)	€ 2,455,329	N/A
	Funds for bilateral relations at programme level (Art. 4.10)	€ 300,000	N/A
	Net allocation to Lithuania	€ 50,335,764	€ 8,117,647

2. Conditions

N/A

3. Specific concerns

The amount of funds for bilateral relations allocated to the programme shall be included in the Programme Agreement. A pre-defined bilateral initiative on Gender-Responsive Policing in Lithuania and participation in the SYNERGY Network against Gender-based and Domestic Violence shall be supported with maximum €2 million from the funds for bilateral relations at national level.

In accordance with Article 8.11.4 of the Regulation, the allocation to technical assistance is set at 2.92% further to the request of the National Focal Point and the submission of justifications. The National Focal Point shall ensure that the entire allocation is necessary for the performance of the tasks of the National Focal Point, the Certifying Authority and the Audit Authority.

The agreed allocations to the programme and bilateral funds include the EEA Financial Mechanism contribution to Lithuania related to the challenges experienced as a result of the invasion of Ukraine, which amounts to € 2,998,586. The funding shall primarily be made available to support projects under the programme and the planned use of these funds shall be described in the Concept Note.

Gender equality and digitalisation will be mainstreamed in the programme. The Concept Note shall describe how this shall be achieved.

4. Substantive parameters of the implementation framework

The programme described below is to be implemented subject to the approval of the FMC, in accordance with Article 6.3 of the Regulation.

A. Civil Protection

Programme objective:	Improved disaster resilience
Programme grant:	€ 46,000,000
Programme co-financing:	€ 8,117,647
Programme Operator:	Public institution Central Project Management Agency
Donor Programme Partners:	Norwegian Civil Protection Directorate Norwegian Directorate of Health
International Partner Organisation(s):	N/A
Programme area:	Disaster Prevention and Preparedness
Programme specific conditions:	N/A
Programme specific concerns	The programme shall contribute to improved disaster preparedness and societal resilience in Lithuania. As part of this, the programme shall address challenges experienced as a result of the invasion of Ukraine. The Ministry of Interior of Lithuania, Ministry of Health of Lithuania and Ministry of Culture of Lithuania shall act as Programme Partners. The Norwegian Directorate for Civil Protection shall act as Lead Donor Programme Partner for the programme. The Norwegian Directorate of Health shall act as Donor Programme Partner for the health components in the programme. The programme shall support pre-defined projects addressing the preparedness and resilience of the health care systems, including capacity building in partnership with the Norwegian Directorate of Health. Cooperation with other Donor project partners shall be explored during the development of the Concept Note. A pre-defined project, in cooperation with Donor project partners, supporting mental health and psychological resilience to enhance disaster preparedness

shall be developed in the Concept Note phase. Cooperation with local actors, including civil society shall be facilitated.

Approximately €10 million shall support disaster prevention and preparedness, including training the public, and the capacity building of crisis and preparedness personnel. Cooperation with civil society shall be facilitated.

A pre-defined project building capacity and strengthening preparedness for the protection of cultural heritage in case of armed conflict and other emergencies, with the involvement of the Ministry of Culture of Lithuania and in cooperation with Donor project partners, shall be developed with a minimum grant of €1,400,000 from the programme.

The level of funding for investment in infrastructure and equipment (hard measures) shall be maximum 65% of the total eligible expenditure of the programme. The final level shall be set in the Programme Agreement.